

SECTION F — Public Notice & Hearing Materials

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- **Public Notices**
- **Town Hall Agendas**
- **Presentation Slides**
 - **See GFDEMS-003 (29 of 29)**
 - **See GFDFP-003 (18 of 18)**
- **Public Handouts**

**PUBLIC NOTICE
GUAM FIRE DEPARTMENT
COMMUNITY MEETING / PUBLIC INFORMATIONAL TOWN HALL (SOUTHERN)
REGARDING PROPOSED FEE INCREASE**

NOTICE IS HEREBY GIVEN that the Guam Fire Department (GFD), in compliance with the Open Government Law (5 GCA Chapter 8) and applicable administrative rules and regulations of Guam, will conduct a public community meeting to present and receive public input on proposed updates and increases to the Department's Fee Schedule.

MEETING DETAILS – SOUTHERN REGION

Date: June 19, 2026

Time: 6:00 pm to 7:30 pm

Location: HAGAT MAYORS OFFICE

PURPOSE OF MEETING

The purpose of this community meeting is to:

- Present proposed changes to the Guam Fire Department Fee Schedule;
 - Provide justification and supporting information for the proposed fee increases, including cost recovery and operational needs;
 - Allow members of the public to ask questions and provide input prior to any formal rulemaking or adoption process.
-

AGENDA

1. Call to Order
 2. Overview of Current Fee Schedule
 3. Presentation of Proposed Fee Increases
 4. Explanation of Rationale and Fiscal Impact
 5. Public Comment / Testimony
 6. Questions and Answers
 7. Adjournment
-

PUBLIC PARTICIPATION

All interested persons are invited to attend and provide comments.

- **Oral testimony** may be presented during the meeting.
- **Written testimony** may be submitted at the meeting or in advance to:

Email: guam.fire@gfd.guam.gov

Mailing Address: P.O. Box 2950, Hagåtña, Guam 96932

Written submissions should be received August 31, 2026

Complete packet can be viewed on our website at gfd.guam.gov.

ACCESSIBILITY / ADA NOTICE

If you require special accommodations, auxiliary aids, or services to participate in this meeting, please contact:

Name/Office: Tamieko M. Atalig

Phone: 671 642 3454

Email: guam.fire@gfd.guam.gov

Requests should be made at least **48 hours prior** to the meeting.

OPEN GOVERNMENT COMPLIANCE

This notice is provided in accordance with the Open Government Law (5 GCA Chapter 8). The meeting is open to the public.

A copy of this notice has been posted on the Guam Public Notice Website, provided to media outlets of general circulation, and made available through official government communication channels.

DATED: JUNE 09, 2026 (FIRST NOTICE)

/s/

DAREN D. BURRIER

FIRE CHIEF

Guam Fire Department

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DATED: JUNE 12, 2026 (SECOND NOTICE)

/s/

DAREN D. BURRIER

FIRE CHIEF

Guam Fire Department



GUAM FIRE DEPARTMENT PUBLIC INFORMATIONAL TOWNHALL AGENDA

**Proposed Fee Schedule Update
June 19, 2026 | 6:00 PM – 7:30 PM**

Hagåt Mayor's Office

AGENDA

6:00 PM – Call to Order / Welcome Remarks

- Overview of Guam Fire Department Services and Operations
- Presentation of Proposed Fee Schedule Adjustments
- Operational and Fiscal Justification for Proposed Changes
- Public Questions and Oral Testimony
- Submission of Written Testimony / Additional Public Comments
- Closing Remarks and Adjournment

PUBLIC PARTICIPATION NOTICE

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Phone: 671-642-3454

Email: guam.fire@gfd.guam.gov

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Guam Fire Department • Serving Guam with Pride and Professionalism



Guam Fire Department Proposed Fee Increases



GFDEMS-003 (1 OF 29)

GFD Mission Statement

“The Guam Fire Department will respond to and mitigate all threats to life, property, and the environment in the Territory of Guam and its surrounding waters. This will be accomplished through education, prevention, and an effective response to fire, medical, and environmental emergencies.”





Ambulance Fees



GFDEMS-003 (3 OF 29)

Overview



- **Guam Public Law**
- **Fee Schedule Proposal**
- **Island Growth**
- **Fleet Expenses**
- **Certifications**
- **Comparisons**
- **Expected Outcomes**



Guam Public Law

Public Law 29-02 [Bill 74]	Administrative Adjudication Act
<ul style="list-style-type: none">- Chapter 5 > Part II > Exhibit 1 > Article 1 > Chapter 2 Fee Schedule for Ambulance/ other Units, Standby Services, Emergency and Non-emergency Patient Transport Services	<p>Title 5 Guam Code Annotated: Government Operations > Division 1 > Ch. 9 Administrative Adjudication Law > Article 3. Rule-Making Procedures</p>

"The original intent of the Administrative Adjudication Law was to establish a uniform method of making, adopting, promulgating, filing and publishing of rules of agencies of the government of Guam. It was intended to promote public participation in the rule-making process."



GFDEMS-003 (5 OF 29)

***Has not been amended since 2007**

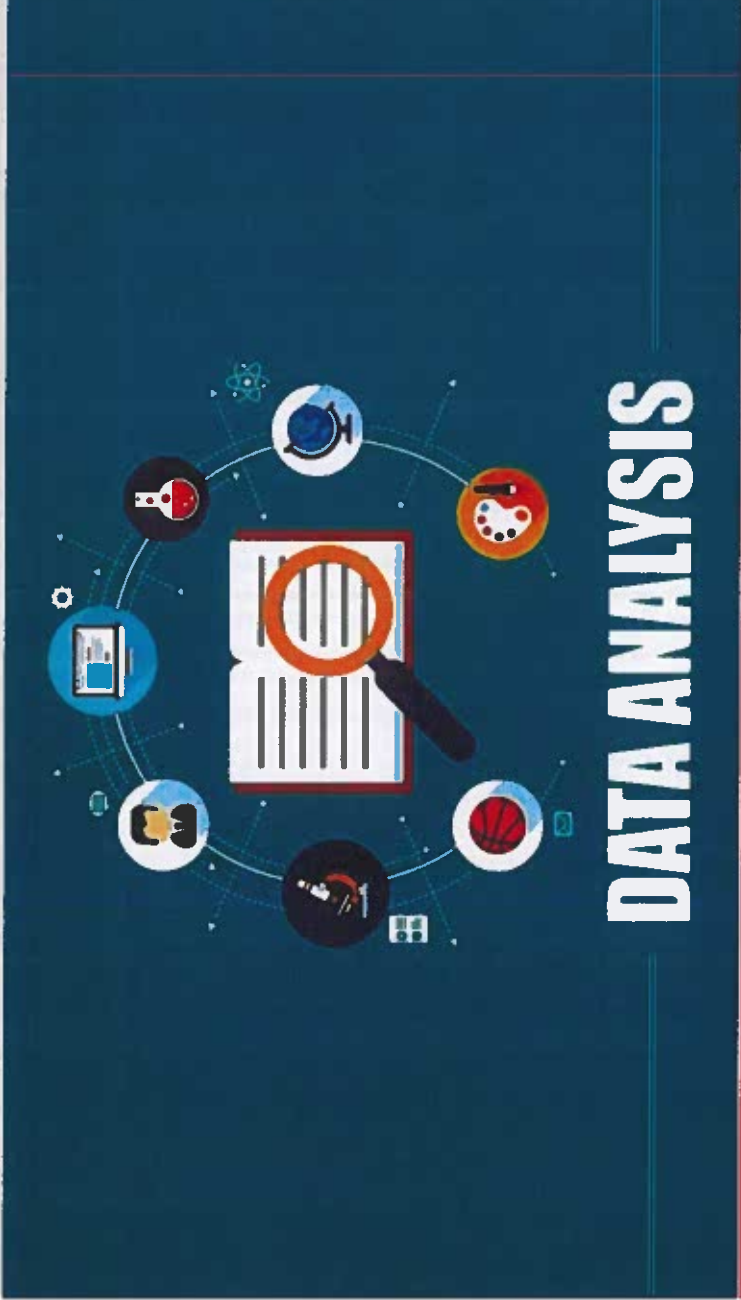
Guam Fire Department's Current Fee Schedule

<i>Centers for Medicare & Medicaid (CMS) - Level</i>	<i>Guam</i>
ALS or BLS Treat, No Transport	None
Basic Life Support (BLS)	\$95
Basic Life Support (BLS) - Emergency	\$195
Advanced Life Support, Level 1 (ALS1)	\$95
Advanced Life Support, Level 1 (ALS1) - Emergency	\$195
Advanced Life Support, Level 2 (ALS2)	\$195
Mileage (Per Loaded Mile)	None

***92.7% below the National Average**

GFD's Fee Schedule Far Below National Standards!

Medicare Ground Ambulance Data Collection System
(GADCS)



- The GADCS report calculated that across all national respondents, the mean cost to complete an ambulance transport was **\$2,673**.
- For governmental agencies, the mean cost is **\$3,127**
- Private-for-profit agencies, the mean cost is **\$1,778**.



Proposed Fee Schedule

Centers for Medicare & Medicaid (CMS) - Level	Guam	CMS Base Rate + 40%	Difference
Basic Life Support (BLS)	\$95	\$449.68	+ \$354.68
Basic Life Support (BLS) - Emergency	\$195	\$719.50	+ \$524.50
Advanced Life Support, Level 1 (ALS1)	\$95	\$539.63	+ \$444.63
Advanced Life Support, Level 1 (ALS1) - Emergency	\$195	\$854.41	+ \$659.41
Advanced Life Support, Level 2 (ALS2)	\$195	\$1,236.63	+ \$1,041.63
Mileage (Per Loaded Mile)	\$0	\$13.19	+ \$13.19

*The Guam Fire Department Ambulance Fee Schedule is subject to change every year to reflect the Center for Medicare & Medicaid Services (CMS) Ambulance Fee Schedule following the CMS Ambulance Inflation Factor

**These rates are based on the provided CMS AIF of 2.0% for 2026*

Special Circumstances Rates

Tier Service	Breakdown of Cost	Rate
Morgue Transport	If accepted, an ambulance that is dispatched to a scene to pick up an expired person <i>(Shall match CMS Base Rate of BLS Non-Emergent)</i>	\$449.68
Interfacility Transfers with Specialty Care	A transfer of a patient from one facility to another at a level of service beyond the scope of an EMT-Paramedic that is on board	\$1,461.47
Medevac with Specialty Care	A transfer of a patient involving the use of an aircraft at a level of service beyond the scope of an EMT-Paramedic that is on board	\$1,461.47
Mileage Per Loaded Mile	<i>Applies to Above Mentioned</i>	\$13.19

*Rates will be adjusted from CMS rates with the 40% increase

Why the Increase?

- **Rising cost** of readiness and response (Emergency Vehicles, Maintenance, Supplies)
- **Increased level** of pre-hospital care provided to the community
- GFD's Fee Schedule remains **far below national standards**



GFD responded to 22,196 Incidents (2025) 85% was EMS = 17,756



Regional Comparison



<i>Centers for Medicare & Medicaid (CMS) - Level</i>	<i>Guam</i>	<i>CNMI</i>	<i>Difference</i>
Basic Life Support (BLS)	\$95	\$325	- \$230
Basic Life Support (BLS) - Emergency	\$195	\$525	- \$330
Mileage (<i>Per Loaded Mile</i>)	None	\$15.00	- \$15

CNMI - No Advanced Life Support Services





Shared Customer Number Cross Analysis Geographic Practice Cost Index (GPCI)

GFDEMS-003
(12 OF 29)



Centers for Medicare & Medicaid (CMS) - Level	Guam	Honolulu, HI	Difference
ALS or BLS Treat, No Transport	None	None	N/A
Basic Life Support (BLS)	\$95	\$2,413.95	- \$2318.95
Basic Life Support (BLS) - Emergency	\$195	\$2,413.95	- \$2,218.95
Advanced Life Support, Level 1 (ALS1)	\$95	\$2,710.40	- \$2,615.40
Advanced Life Support, Level 1 (ALS1) - Emergency	\$195	\$2,710.40	- \$2,515.40
Advanced Life Support, Level 2 (ALS2)	\$195	\$2,710.40	- \$2,515.40
Mileage (Per Loaded Mile)	None	\$33.00	- \$33.00

HI, has a 758% for BLS & 852% for ALS services increase off the CMS base rate to cover their cost.



Similar Coverage Size Cross Analysis



GFDEMS-003 (13 OF 29)

Centers for Medicare & Medicaid (CMS) - Level	Guam	Oceanside, CA	Difference
ALS or BLS Treat, No Transport	None	\$239.17	- \$239.17
Basic Life Support (BLS)	\$95	\$1,243.38	- \$1,148.38
Basic Life Support (BLS) - Emergency	\$195	\$2,546.10	- \$2,351.10
Advanced Life Support, Level 1 (ALS1)	\$95	\$2,827.66	- \$2,732.66
Advanced Life Support, Level 1 (ALS1) - Emergency	\$195	\$3,017.68	- \$2,822.68
Advanced Life Support, Level 2 (ALS2)	\$195	\$3,151.32	- \$2,956.32
Mileage (Per Loaded Mile)	None	\$45.92	- \$45.92

Coastal city in North County San Diego, California [Population: 170,941 (2024)]

Island Growth / Military Build Up

Year	Local Population	Military Build up
2007	164,365	<ul style="list-style-type: none"> • 6,520 Active duty • 7,690 Dependents • 3,610 Civilians
2025 (Current)	169,396	<ul style="list-style-type: none"> • 8,721 Active duty • 8,634 Dependents • 5,535 Civilians
2037 (Projected)	181,141	<ul style="list-style-type: none"> • 15,592 Active duty • 13,165 Dependents • 6,305 Civilians



GFDEMS-003 (14 OF 29)

*2020 to 2024 Averaging = 16,805 ALS/BLS EMS calls

Increased Expenses

	2007	2026
Fuel [Unleaded]	\$3.28 (per gallon)	\$6.19 (per gallon)
Medical Supplies	\$28,680.54	\$180,198.34
Maintenance	\$110,000	\$165,344.21
Contractual Services	None	\$380,221



**Medical supplies significantly increased due to the demand for pharmaceuticals and the full implementation of Paramedics in 2023*



Maintaining a Fully Stocked Basic Life Support (BLS) Ambulance

GFDEMS-003 (16 OF 29)





After an Emergency

GFDEMS-003 (17 OF 29)



Market Evaluation

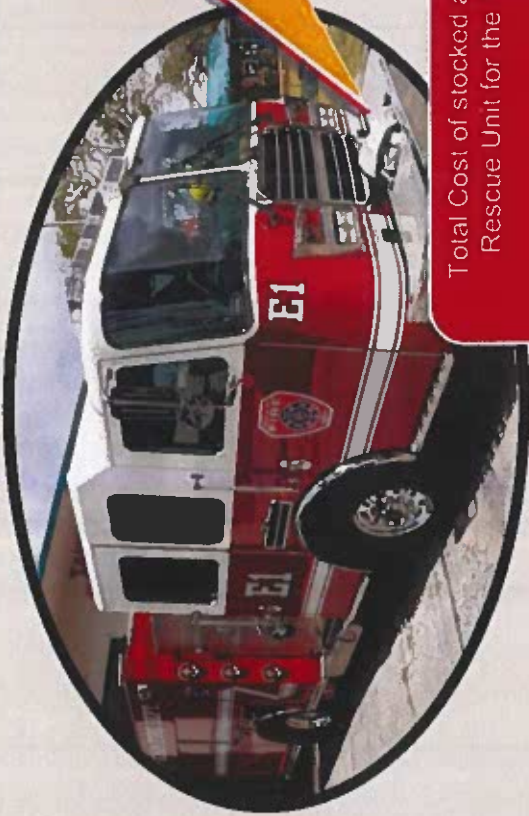
DISCLOSURE: *The financial data and figures provided in the next slides are strictly estimates of current market values as of 2025/2026 and do not represent guaranteed or actual costs. Actual maintenance expenses may vary significantly based on Guam's location, local labor rates, inflation, individual dealership pricing, and the unique mechanical condition of each specific piece of equipment mentioned. These figures are intended for general budgeting purposes only and are subject to change in the future.*



F.L.A.M.E. REVENUES

GFDEMS-003 (19 OF 29)	FY-26 to date		FY-25		FY-24		TOTAL
	Amount	Percentage	Amount	Percentage	Amount	Percentage	
Ambulance Service - Life Line Billing	\$534,884.20	84.97%	\$589,312.51	77.59%	\$576,670.05	79.06%	\$1,700,866.76
Fire Prevention Fees	\$93,896.70	14.92%	\$169,541.35	22.32%	\$150,971.55	20.70%	\$414,409.60
Standby Fees	\$690.00	0.11%	\$690.00	0.09%	\$1,805.00	0.25%	\$3,185.00
TOTAL	\$629,470.90	100.00%	\$759,543.86	100.00%	\$729,446.60	100.00%	\$2,118,461.36
Projected Ambulance Service Revenue			Amount	Incidents			
			\$8,218,632.59	17,756			
Projected Prevention Revenue			\$605,504	4,844			

What does it cost GFD to Field a new Unit?



Total Cost of stocked and ready
Fire Truck for the 1st Year
\$1,250,000
@12ea. / \$ 15M

Total Cost of stocked and ready
Ambulance for the 1st Year
\$535,000
@10ea. / \$5.35M

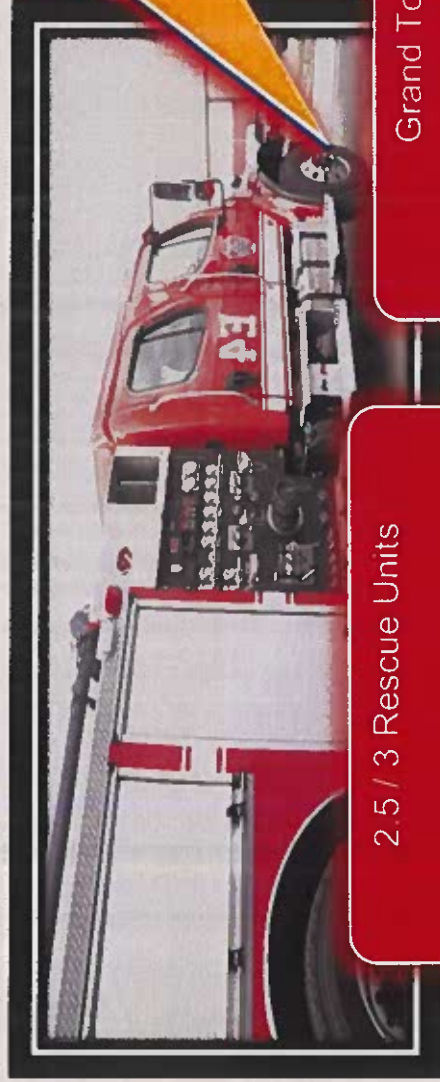


Total Cost of stocked and ready
Rescue Unit for the 1st Year
\$1,635,000
@3ea. / \$4.9M



Grand Total:
\$25,250,000

What did it cost GFD to Field its Fleet?



9/12 Fire Trucks
\$11,250,000

2.5 / 3 Rescue Units
\$3,185,500



Grand Total:
\$18,180,500

7/10 Ambulances
\$3,745,000



What does it cost GFD each year to maintain the Fleet?

Life Expectancy Pumpers/Engines as Frontline Service (15 years) & Reserve Service (16-25 years)



9/12 Fire Trucks
\$4,500,000

2.5 / 3 Rescue Units
\$1,275,000



Grand Total for 2nd year until
end of service:
\$7,275,000

7/10 Ambulances
\$1,500,000



Rescue Truck as Frontline (15 years) & Reserve (16-25 years), Boats (10-15 years), Ski (2-3 years), UTV (3-5 years)

Life Expectancy as Frontline Service (4-5 years) & Total Life Expectancy (5-10 years)



- The Guam Fire Departments historical practices have been to purchase vehicles through federal grants and programs.
- Nearly all vehicles in current operation have been provided through a grant or a donation from another entity.



Personnel Certifications



GFDEMS-003 (24 OF 29)

01	EMT-Basic	<ul style="list-style-type: none"> • Certifying Body: NREMT • Course Fee: \$3.4k • Exam Fee: \$104 per attempt 	8	ProBoard Fire Inspector	<ul style="list-style-type: none"> • Certifying Body: ProBoard • Certification Fee: \$120 - \$750
02	Advanced EMT	<ul style="list-style-type: none"> • Certifying Body: NREMT • Course Fee: \$3.5k - \$4k • Exam Fee: \$159 per attempt 	9	ProBoard Instructor I	<ul style="list-style-type: none"> • Certifying Body: ProBoard • Certification Fee: \$120 - \$550
03	EMT-Paramedic	<ul style="list-style-type: none"> • Certifying Body: NREMT • Course Fee: \$10k - \$15k • Exam Fee: \$175 per attempt 	10	ProBoard Instructor II	<ul style="list-style-type: none"> • Certifying Body: ProBoard • Certification Fee: \$120 - \$750
04	Firefighter-I (NFPA 1001)	<ul style="list-style-type: none"> • Certifying Body: ProBoard/IFSAC • Certification Fee: \$120+ 	11	ProBoard Pump Operator	<ul style="list-style-type: none"> • Certifying Body: ProBoard • Certification Fee: \$120 - \$750
05	Firefighter-II (NFPA 1001)	<ul style="list-style-type: none"> • Certifying Body: ProBoard/IFSAC • Certification Fee: \$120+ 	12	Fire Officer I	<ul style="list-style-type: none"> • Certifying Body: ProBoard/NFPA 1021/IFSAC • Certification Fee: \$120 - \$750
06	HazMat Awareness (NFPA 1072)	<ul style="list-style-type: none"> • Certifying Body: ProBoard/IFSAC • Certification Fee: \$120+ 	13	Fire Officer II	<ul style="list-style-type: none"> • Certifying Body: ProBoard/NFPA 1021/IFSAC • Certification Fee: \$120 - \$750
07	HazMat Technician (NFPA 1072)	<ul style="list-style-type: none"> • Certifying Body: ProBoard/IFSAC • Certification Fee: \$120 - \$750 	14	Rescue Technician Level 1, 2, 3 (NFPA 1006)	<ul style="list-style-type: none"> • Certifying Body: ProBoard/IFSAC • Certification Fee: \$430 - \$1.5k depending on course level

Initial & Recertification Cost



GFDEMS-003 (25 OF 29)

NREMT

LOCAL

Emergency
Medical
Technician (EMT) -
Basic

- NREMT recertification fee: \$37 every 2 years
- Late fee: \$50 + renewal fee

Emergency
Medical
Technician (EMT) -
Basic

- Initial: \$75
- Fee: \$50 - \$100 every 2 years

Advanced EMT
(AEMT)

- NREMT recertification fee: \$136 every 2 years
- Late fee: \$50 + renewal fee

Advanced EMT
(AEMT)

- Initial: \$75
- Fee: \$75 - \$150 every 2 years

EMT - Paramedic
(EMT-P)

- NREMT recertification fee: \$175 every 2 years
- Late fee: \$50 + renewal fee

EMT - Paramedic
(EMT-P)

- Initial: \$125
- Fee: \$75 - \$150 every 2 years

Prehospital Results

Since the Implementation of Paramedics in 2023

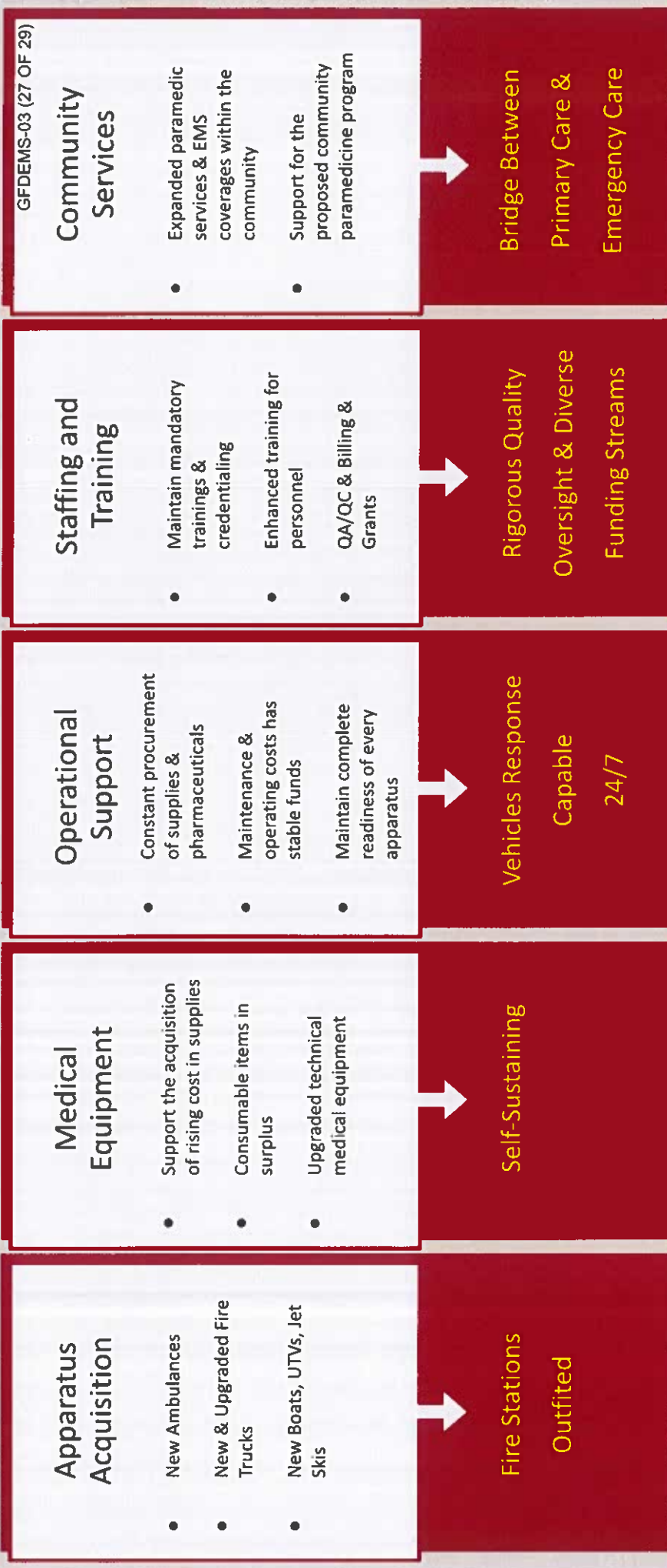
- Increased Prehospital Return of Spontaneous Circulation
 - (117.5% Increase in Prehospital ROSC 2023-2024)

(Return of Spontaneous Circulation (ROSC) - Refers to an individual who was once in cardiac arrest, but revived by an external force (e.g., CPR), leading to the restoration of a regular heartbeat)

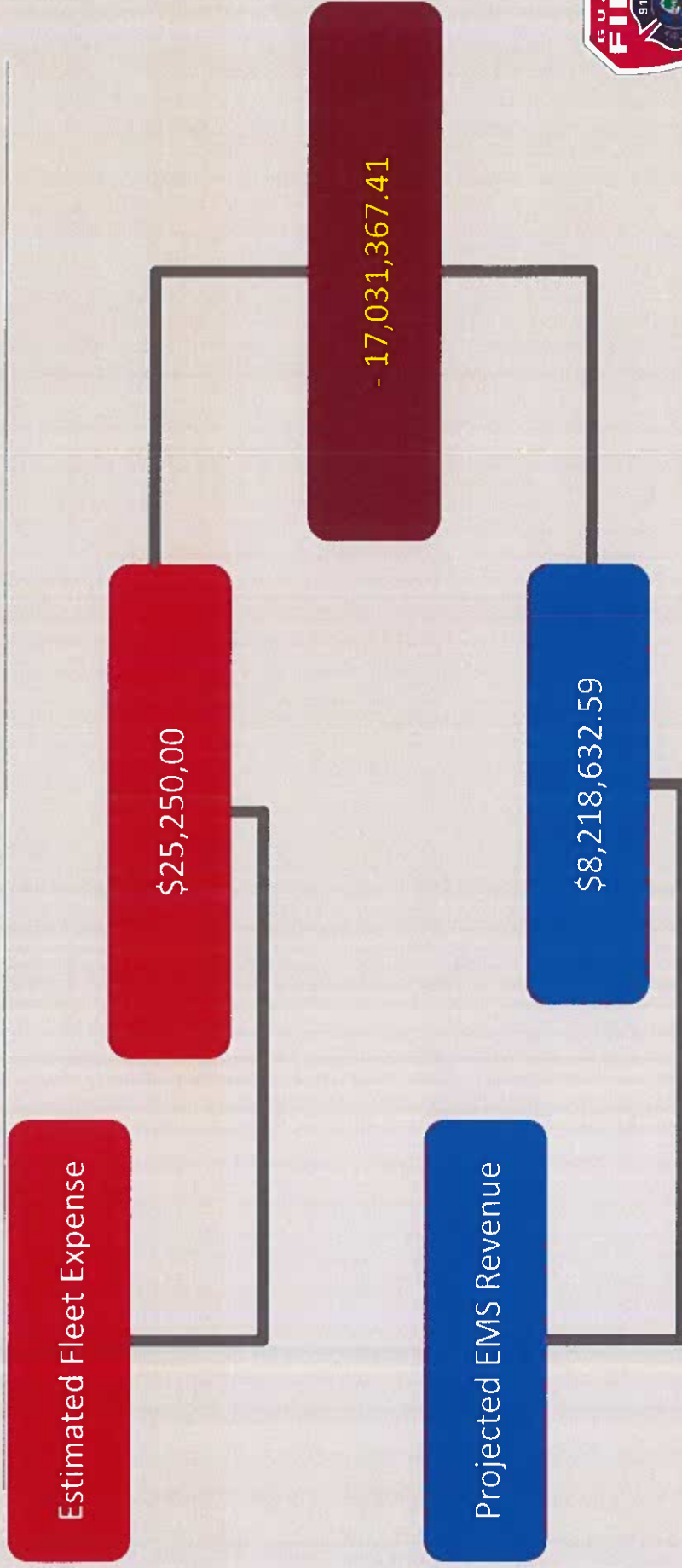
PARAMEDIC



Expected Outcomes from the Increase



How GFD will Reach Outcomes



GFDEMS-003 (28 OF 29)

Funds take approximately 2-3 years accruing to purchase vehicles while running operations, consideration of vehicle type life expectancies are involved

Summary

The Guam Fire Department recognizes the need to support and maintain our daily operations.

With an increased level of prehospital care being provided to meet the needs of the people of Guam. The current agency rates do not collect sufficient reimbursement to continue providing services at an acceptable standard.

A change in the ambulance fee schedule is imperative to meet the communities demands and continued growth.

Implementation of the CMS Ambulance Fee Schedule with a 40% fee increase in 2026 will result in the accomplishment of the department's expected outcomes.



GFDEMS-003 (29 OF 29)

****This will be enacted into law in perpetuity until a revision is deemed necessary****



Guam Fire Department Proposed Fee Increases



GDFDP-003 (1 OF 18)

GFD Mission Statement

“The Guam Fire Department will respond to and mitigate all threats to life, property, and the environment in the Territory of Guam and its surrounding waters. This will be accomplished through education, prevention, and an effective response to fire, medical, and environmental emergencies.”



Fire Prevention Bureau

Provide fire and life safety protection to the public by ensuring Fire Code compliance and enforcement of the current Fire Prevention Laws and Codes enacted by the Guam Legislature in 2002. (Public Law 29-02)

Current responsibilities and services provided by the GFD Fire Prevention Bureau:

- Plans review and final occupancy inspections
- Business license inspections
- Permit inspections and on site issuance
- Fire Code enforcement
- Fire Investigations
- Public education



History of Fire Prevention Bureau Fees

Current fees charged by the Guam Fire Department began in 2002 with the adoption of Public Law 29-02.

- Fees are collected and held in the Guam Fire Department FLAME Fund which is an acronym for:

FIRE LIFE AND MEDICAL EMERGENCY

This fund supports operational and replacement costs to include:

- Purchases of Fire Trucks, Ambulances, Rescue Vehicles
- Fire and Life Safety equipment
- Training Materials and Literature



Fire Prevention Fees

- Fire Prevention Fees	137
- Transport and Standby Fees	10
- Other fees	5
- Total Fees on schedule	152



Current Challenges

- Outdated Fees: 2002
- Increased customer demand
- Increased operational costs





Fire Prevention Fees



Prevention Bureau Fees

- Public Law 29-02 enacted in 2007
- 1997 Uniform Fire Code (UFC)
- Public Law 30-199 enacted in 2010
- 2009 International Fire Code (IFC)
- Challenges require legislation



Current Fee Schedule

- Fire Inspection Fees \$5 to \$35
- Special event fees \$5 to \$35
- Assembly Fees \$18 to \$95
- Building Plans Review \$5 to \$1,030



Comparisons

- Hawaii
- California
- Puerto Rico



Comparisons - Hawaii

- Fire Inspection Fees: generally range from \$50 to \$500 depending on complexity and size of inspection
- Building Plans Review : often calculated as a percentage of the building permit fee, 0.5% to 1%
- Special event fees: approximately \$100 to \$300 depending on the event size and fire safety requirements



Comparisons - Puerto Rico

- Fire Inspection Fees: generally range from \$40 to \$400 depending on the type and frequency of inspections
- Building Plans Review : 1% of the construction costs
- Special event fees: varies widely but generally starts at \$100 and can be increased due to event size and risk factors



Comparisons - California

- Fire Inspection Fees: generally range from \$60 to \$450 depending on the type of property and extent of the inspection
- Building Plans Review : a fixed fee plus a percentage of the projects cost, often around 1% to 2%
- Special event fees: typically \$150 to \$400, depending on the nature and scale of the event



Fire Inspection Fee

Current Fee	Proposed Fee	US Comparable Fee
\$35	\$150	\$300 +



GFDFP-003 (14 OF 18)

Plans Review Fee

Current Fee

\$30 to \$1,030 +

Proposed Fee

percentage of
facility cost

US Comparable
Fee

0.5% to 2% of
project cost



Carnivals and Fairs Fee

Current Fee	Proposed Fee	US Comparable Fee
\$35	\$140	\$330 +



Fireworks Display Fee

Current Fee

\$35

Proposed
Display Fee

\$425

Includes Site
inspection and Engine
Company standby
service

US Comparable
Fee

\$560-\$1000
(Size Dependant)



Places of Assembly Fee

Current Assembly Fee	Proposed Assembly Fee	US Comparable Fee
\$10 to \$95	\$225 to \$480	\$500

